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Entry-level Competencies (ELCs) for the Practice of Registered Nurses (2019)

Background
In 2017, the Canadian Council of Registered Nurse Regulators (CCRNRR) initiated the revisions of the Entry-level Competencies of Registered Nurses in Canada (the “ELCs”). This initiative was led by a working group comprised of 11 jurisdictions representing registered nurse (RN) regulators in Canada. The ELCs are revised every five years to ensure inter-jurisdictional consistency and practice relevance. Consistency between jurisdictions supports the workforce mobility requirements of the Canadian Free Trade Agreement. Revisions are based on the results of an environmental scan, literature reviews and stakeholder consultation. The regulatory body in each jurisdiction validates and approves the ELCs and confirms they are consistent with provincial/territorial legislation.

Each ELC in this context is defined as “an observable ability of a registered nurse at entry-level that integrates the knowledge, skills, abilities and judgment required to practice nursing safely and ethically.”

ELCs are used by regulatory bodies for a number of purposes, including, but not limited to:
- Academic program approval/recognition
- Assessment of internationally educated applicants
- Assessment of applicants for the purpose of re-entry into the profession
- Input into the content and scope of entry-to-practice exams
- Practice advice/guidance to clinicians
- Reference for professional conduct matters
- Public and employer awareness of the practice expectations of registered nurses
The Context of Entry-level Registered Nursing Practice

The design and application of the listed competencies is at entry-to-practice. Entry-level RNs are at the point of initial registration or licensure, following graduation from an approved nursing education program. Their beginning practice draws on a theoretical and experiential knowledge base that has been shaped by specific experiences during their education program. They are health care team members who are expected to accept responsibility and demonstrate accountability for their practice. They will recognize their limitations, ask questions, exercise professional judgment and determine when they require consultation. Entry-level RNs realize the importance of identifying what they know and do not know, what their learning gaps may be, and how and where to access available resources. They display initiative, a beginning confidence, and self-awareness in taking responsibility for their decisions in the care they provide.

RN practice is dynamic and evolving; the ELCs establish the foundation for nursing practice. Entry-to-practice represents the time when learners become clinicians. Further development of RN practice is facilitated through education, collaboration and mentorship. All groups involved in the provision of health care have a shared responsibility to create and maintain practice environments that support RNs in providing safe, ethical and quality health care. The practice environment influences the transition and consolidation of RN practice and the development of further competence.
Overarching Principles

These competencies are expected not only of entry-level RNs; all RNs are ultimately accountable to meet these competencies throughout their careers relative to their specific context and/or patient population. The following overarching principles apply to the education and practice of entry-level registered nurses:

1. The entry-level RN is a beginning practitioner. It is unrealistic to expect an entry-level RN to function at the level of practice of an experienced RN.
2. The entry-level RN works within the registered nursing scope of practice and appropriately seeks guidance when they encounter situations outside of their ability.
3. The entry-level RN must have the requisite skills and abilities to attain the entry-level competencies.
4. The entry-level RN is prepared as a generalist to practice safely, competently, compassionately and ethically:
   • in situations of health and illness,
   • with all people across the lifespan,
   • with all recipients of care: individuals, families, groups, communities and populations,
   • across diverse practice settings, and
   • using evidence-informed practice.
5. The entry-level RN has a strong foundation in nursing theory, concepts and knowledge; health and sciences; humanities; research; and ethics from education at the baccalaureate level.
6. The entry-level RN practices autonomously within legislation, practice standards, ethics and scope of practice in their jurisdiction.
7. The entry-level RN applies the critical thinking process throughout all aspects of practice.

The **client** is the central focus of RN practice and leads the process of decision-making related to care. In the context of this document, “client” refers to a person who benefits from registered nursing care and, where the context requires, includes a substitute decision-maker for the recipient of nursing services. A client may be an individual, a family, group, community or population. Client-centred care reflects that people are at the centre of decisions about their health and are seen as experts, working alongside RNs to achieve optimal health outcomes.
Structure

The document is organized thematically per a roles-based format. There are a total of 101 competencies grouped thematically under nine headings:
1. Clinician
2. Professional
3. Communicator
4. Collaborator
5. Coordinator
6. Leader
7. Advocate
8. Educator
9. Scholar

Integration of all nine roles enables the entry-level RN to provide safe, competent, ethical, compassionate and evidence-informed nursing care in any practice setting. Some concepts are relevant to multiple roles. For the sake of clarity and to avoid unnecessary repetition, certain key concepts (e.g. client-centred) are mentioned once and assumed to apply to all competencies.
1. Clinician

Registered nurses are clinicians who provide safe, competent, ethical, compassionate and evidence-informed care across the lifespan in response to client needs. Registered nurses integrate knowledge, skills, judgment and professional values from nursing and other diverse sources into their practice.

1.1 Provides safe, ethical, competent, compassionate, client-centred and evidence-informed nursing care across the lifespan in response to client needs.

1.2 Conducts a holistic nursing assessment to collect comprehensive information on client health status.

1.3 Uses principles of trauma-informed care, which places priority on trauma survivors’ safety, choice and control.

1.4 Analyzes and interprets data obtained in client assessment to inform ongoing decision-making about client health status.

1.5 Develops plans of care using critical inquiry to support professional judgment and reasoned decision-making.

1.6 Evaluates effectiveness of plan of care and modifies accordingly.

1.7 Anticipates actual and potential health risks and possible unintended outcomes.

1.8 Recognizes and responds immediately when client safety is affected.

1.9 Recognizes and responds immediately when client’s condition is deteriorating.

1.10 Prepares clients for and performs procedures, treatments and follow up care.

1.11 Applies knowledge of pharmacology and principles of safe medication practice.

1.12 Implements evidence-informed practices of pain prevention, manages client’s pain and provides comfort through pharmacological and non-pharmacological interventions.

1.13 Implements therapeutic nursing interventions that contribute to the care and needs of the client.

1.14 Provides nursing care to meet palliative and end-of-life care needs.

1.15 Incorporates knowledge about ethical, legal and regulatory implications of medical assistance in dying (MAID) when providing nursing care.

1.16 Incorporates principles of harm reduction, with respect to substance use and misuse, into plans of care.

1.17 Incorporates knowledge of epidemiological principles into plans of care.

1.18 Provides recovery-oriented nursing care in partnership with clients who experience a mental health condition and/or addiction.

1.19 Incorporates mental health promotion when providing nursing care.

1.20 Incorporates suicide prevention approaches when providing nursing care.

1.21 Incorporates knowledge from the health sciences, including anatomy, physiology, pathophysiology, psychopathology, pharmacology, microbiology, epidemiology, genetics, immunology and nutrition.

1.22 Incorporates knowledge from nursing science, social sciences, humanities and health-related research into plans of care.

1.23 Uses knowledge of the impact of evidence-informed registered nursing practice on client health outcomes.
1.24 Uses effective strategies to prevent, de-escalate and manage disruptive, aggressive or violent behaviour. 
1.25 Uses strategies to promote wellness, to prevent illness, and to minimize disease and injury in clients, self and others. 
1.26 Adapts practice in response to the spiritual beliefs and cultural practices of clients. 
1.27 Implements evidence-informed practices for infection prevention and control.

2. Professional
Registered nurses are professionals who are committed to the health and well-being of clients. Registered nurses uphold the profession’s practice standards and ethics, and are accountable to the public and the profession.

2.1 Demonstrates accountability, accepts responsibility and seeks assistance as necessary for decisions and actions within the legislated scope of practice.

2.2 Demonstrates a professional presence, and confidence, honesty, integrity and respect in all interactions.

2.3 Exercises professional judgment when using agency policies and procedures, or when practising in their absence.

2.4 Maintains client privacy, confidentiality and security by complying with legislation, practice standards, ethics and organizational policies.

2.5 Identifies the influence of personal values, beliefs and positional power on clients and the health care team, and acts to reduce bias and influences.

2.6 Establishes and maintains professional boundaries with clients and the health care team.

2.7 Identifies and addresses ethical (moral) issues using ethical reasoning, seeking support when necessary.

2.8 Demonstrates professional judgment to ensure social media and information and communication technologies (ICTs) are used in a way that maintains public trust in the profession.

2.9 Adheres to the self-regulatory requirements of jurisdictional legislation to protect the public by:
   a) assessing own practice and individual competence to identify learning needs.
   b) developing a learning plan using a variety of sources.
   c) seeking and using new knowledge that may enhance, support or influence competence in practice.
   d) implementing and evaluating the effectiveness of the learning plan and developing future learning plans to maintain and enhance competence as a registered nurse.

2.10 Demonstrates fitness to practice.

2.11 Adheres to the mandatory reporting requirements.

2.12 Distinguishes between the mandates of regulatory bodies, professional associations and unions.

2.13 Recognizes, acts on and reports harmful incidences, near misses and no harm incidences.

2.14 Recognizes, acts on and reports actual and potential workplace and occupational safety risks.
3. Communicator

Registered nurses are communicators who use a variety of strategies and relevant technologies to create and maintain professional relationships, share information and foster therapeutic environments.

3.1 Introduces self to clients and health care team members by first and last name, and professional designation (protected title).
3.2 Engages in active listening to understand and respond to the client’s experience, preferences and health goals.
3.3 Uses evidence-informed communication skills to build trusting, compassionate and therapeutic relationships with clients.
3.4 Uses conflict resolution strategies to promote healthy relationships and optimal client outcomes.
3.5 Incorporates the process of relational practice to adapt communication skills.
3.6 Uses information and communication technologies (ICTs) to support communication.
3.7 Communicates effectively in complex and rapidly changing situations.
3.8 Documents and reports clearly, concisely, accurately and in a timely manner.

4. Collaborator

Registered nurses are collaborators who play an integral role in the health care team partnership.

4.1 Demonstrates collaborative professional relationships.
4.2 Initiates collaboration to support care planning and safe, continuous transitions from one health care facility to another, or to residential, community or home and self-care.
4.3 Determines their own professional and interprofessional role within the team by considering the roles, responsibilities and the scope of practice of others.
4.4 Applies knowledge about the scopes of practice of each regulated nursing designation to strengthen intraprofessional collaboration that enhances contributions to client health and well-being.
4.5 Contributes to health care team functioning by applying group communication theory, principles and group process skills.
5. Coordinator

Registered nurses coordinate point-of-care health service delivery with clients, the health care team and other sectors to ensure continuous, safe care.

5.1 Consults with clients and health care team members to make ongoing adjustments required by changes in the availability of services or client health status.

5.2 Monitors client care to help ensure needed services happen at the right time and in the correct sequence.

5.3 Organizes own workload, assigns nursing care, sets priorities and demonstrates effective time management skills.

5.4 Demonstrates knowledge of the delegation process.

5.5 Participates in decision-making to manage client transfers within health care facilities.

5.6 Supports clients to navigate health care systems and other service sectors to optimize health and well-being.

5.7 Prepares clients for transitions in care.

5.8 Prepares clients for discharge.

5.9 Participates in emergency preparedness and disaster management.

6. Leader

Registered nurses are leaders who influence and inspire others to achieve optimal health outcomes for all.

6.1 Acquires knowledge of the Calls to Action of the Truth and Reconciliation Commission of Canada.

6.2 Integrates continuous quality improvement principles and activities into nursing practice.

6.3 Participates in innovative client-centred care models.

6.4 Participates in creating and maintaining a healthy, respectful and psychologically safe workplace.

6.5 Recognizes the impact of organizational culture and acts to enhance the quality of a professional and safe practice environment.

6.6 Demonstrates self-awareness through reflective practice and solicitation of feedback.

6.7 Acts to support culturally safe practice environments.

6.8 Uses and allocates resources wisely.

6.9 Provides constructive feedback to promote professional growth of other members of the health care team.

6.10 Demonstrates knowledge of the health care system and its impact on client care and professional practice.

6.11 Adapts practice to meet client care needs within a continually changing health care system.
7. Advocate
Registered nurses are advocates who support clients to voice their needs to achieve optimal health outcomes. Registered nurses also support clients who cannot advocate for themselves.

7.1 Recognizes and takes action in situations where client safety is actually or potentially compromised.
7.2 Resolves questions about unclear orders, decisions, actions or treatment.
7.3 Advocates for the use of Indigenous health knowledge and healing practices in collaboration with Indigenous healers and Elders, consistent with the Calls to Action of the Truth and Reconciliation Commission of Canada.¹
7.4 Advocates for health equity for all, particularly for vulnerable and/or diverse clients and populations.
7.5 Supports environmentally responsible practice.
7.6 Advocates for safe, competent, compassionate and ethical care for clients.
7.7 Supports and empowers clients in making informed decisions about their health care and respects their decisions.
7.8 Assesses that clients have an understanding and ability to be an active participant in their own care and facilitates appropriate strategies for clients who are unable to be fully involved.
7.9 Advocates for client’s rights and ensures informed consent, guided by legislation, practice standards and ethics.
7.10 Assesses client’s understanding of informed consent and implements actions when the client is unable to provide informed consent.
7.11 Demonstrates knowledge of a substitute decision-maker’s role in providing informed consent and decision-making for client care.
7.12 Uses knowledge of population health, determinants of health, primary health care, and health promotion to achieve health equity.
7.13 Supports healthy public policy and principles of social justice.
7.14 Uses knowledge of health disparities and inequities to optimize health outcomes for all clients.

¹ Calls to Action #22: “We call upon those who can effect change within the Canadian health-care system to recognize the value of Aboriginal healing practices and use them in the treatment of Aboriginal patients in collaboration with Aboriginal healers and Elders where requested by Aboriginal patients.” (p. 3)
8. Educator
Registered nurses are educators who identify learning needs with clients and apply a broad range of educational strategies towards achieving optimal health outcomes.

8.1 Develops an education plan with the client and team to address learning needs.
8.2 Applies strategies to optimize client health literacy.
8.3 Selects, develops and uses relevant teaching and learning theories and strategies to address diverse clients and contexts, including lifespan, family and cultural considerations.
8.4 Evaluates effectiveness of health teaching and revises the education plan if necessary.
8.5 Assists clients to access, review and evaluate information they retrieve using information and communication technologies (ICTs).

9. Scholar
Registered nurses are scholars who demonstrate a lifelong commitment to excellence in practice through critical inquiry, continuous learning, application of evidence to practice and support of research activities.

9.1 Uses best evidence to make informed decisions.
9.2 Translates knowledge from relevant sources into professional practice.
9.3 Engages in self-reflection to interact from a place of cultural humility and create culturally safe environments where clients perceive respect for their unique health care practices, preferences and decisions.
9.4 Engages in activities to strengthen competence in nursing informatics.
9.5 Identifies and analyzes emerging evidence and technologies that may change, enhance or support health care.
9.6 Uses knowledge about current and emerging community and global health care issues and trends to optimize client health outcomes.
9.7 Supports research activities and develops own research skills.
9.8 Engages in practices that contribute to lifelong learning.
Glossary

**Accountability**
The obligation to acknowledge the professional, ethical and legal aspects of one’s activities and duties, and to answer for the consequences and outcomes of one’s actions. Accountability resides in a role and can never be shared or delegated. (College of Registered Nurses of Nova Scotia, 2017).

**Assessment**
Systematically gathering data, sorting and organizing the collected data, and documenting the data in a retrievable format. (Perry, A., Potter, P., & Ostendorf, W., 2018).

**Assign**
Allocation of clients or client care activities consistent with an individual provider’s scope of practice and/or scope of employment and employer policy and procedures. (College of Registered Nurses of Nova Scotia, 2017).

**Client(s)**
The person, patient or resident who benefits from registered nursing care. A client may be an individual, a family, group, community or population. (Canadian Nurses Association, 2015a).

**Client-centred**
An approach in which clients are viewed as whole persons. Client-centred care involves advocacy, empowerment, and respecting the client’s autonomy, voice, self-determination and participation in decision-making. (Registered Nurses Association of Ontario, 2006).

**Compassionate**
The ability to recognize another’s pain and suffering, experience feelings of empathy for that person and to take action to ease suffering. (Perez-Bret, Altisent & Rocafort, 2016).

**Competent**
The collection and application of measurable knowledge, skills, abilities, judgment and attitudes to practice safely and ethically. (Canadian Council of Registered Nurse Regulators, 2013, CanMEDS, 2015).

**Continuous Quality Improvement**
A continuous cycle of planning, implementing strategies, evaluating the effectiveness of these strategies, and reflection to see what further improvements can be made. (College and Association of Registered Nurses of Alberta, 2014).

**Critical Inquiry**
Purposeful, disciplined and systematic process of continual questioning, logical reasoning and reflecting through the use of interpretation, inference, analysis, synthesis and evaluation to achieve a desired outcome. (College of Registered Nurses of Nova Scotia, 2017).
Cultural Humility
Cultural humility is a process of self-reflection to understand personal and systemic biases and to develop and maintain respectful processes and relationships based on mutual trust. Cultural humility involves humbly acknowledging oneself as a learner when it comes to understanding another’s experience. (First Nations Health Authority, 2018).

Cultural Safety
Cultural safety is an outcome based on respectful engagement that recognizes and strives to address power imbalances inherent in the healthcare system. It results in an environment free of racism and discrimination, where people feel safe when receiving health care. (First Nations Health Authority, 2018).

Determinants of Health
Factors that influence health beyond our individual genetics and lifestyle choices. The determinants of health are income and social status; social supports; education and literacy; employment/working conditions; physical environments; healthy behaviours; coping skills; childhood experiences; biology and genetic endowment; access to health services; gender; and culture. (Government of Canada, 2018).

Environmentally Responsible Practice
Practice which supports environmental preservation and restoration while advocating for initiatives that reduce environmentally harmful practices in order to promote health and well-being. (Canadian Nurses Association, 2017a).

Evidence-informed
The ongoing process that incorporates evidence from research, clinical expertise, client preferences and other available resources to make nursing decisions with clients. (Canadian Nurses Association, 2010).

Fitness to Practice
All the qualities and capabilities of an individual relevant to their practice as a nurse, including, but not limited to: freedom from any cognitive, physical, psychological or emotional condition and dependent on alcohol or drugs that impairs their ability to practice nursing. (Canadian Nurses Association, 2017a).

Global Health
The optimal well-being of all humans from the individual and the collective perspective. Health is considered a fundamental right and should be equally accessible to all. (Canadian Nurses Association, 2017a).

Harm Reduction
Is an essential evidence-based approach for reduce the adverse health, social and economic consequences of substance use without requiring abstinence. (Canadian Nurses Association, 2018).
**Harmful Incidence**
A client safety incident that resulted in harm to client. (Canadian Patient Safety Institute, 2018).

**Health Care Team**
Providers from different disciplines, often including both regulated health professionals and unregulated workers, working together to provide care for and with individuals, families, groups, populations or communities. (Canadian Nurses Association, 2017a).

**Health Disparities**
Differences in health status among population groups defined by specific characteristics. Socio-economic status, Aboriginal identity, gender, ethnicity and geographic location are the important factors associated with health disparities in Canada. (Health Disparities Task Group of the Federal/Provincial/Territorial Advisory Committee on Population Health and Health Security, 2004).

**Health Inequities**
Differences in health status or in the distribution of health resources between different population groups, arising from the social conditions in which people are born, grow, live, work and age. (World Health Organization, 2017).

**Health Literacy**
The ability to access, comprehend, evaluate and communicate information as a way to promote, maintain and improve health in a variety of settings across the life-course. (Rootman, I. & Gordon-El-Bihbrety, D., 2008).

**Health Promotion**
The process of enabling people to increase control over, and to improve, their health by moving beyond a focus on individual behaviour towards a wide range of social and environmental interventions. (World Health Organization, 2018a).

**Holistic**
A system of comprehensive or total client care that considers the physical, emotional, social, economic and spiritual needs of the person; his or her response to illness; and the effect of the illness on the ability to meet self-care needs. Holistic nursing is the modern nursing practice that expresses this philosophy of care. (Jasemi, Valizadeh, Azmanzadeh & Keogh, 2017).

**Interprofessional**
Members of different health care disciplines working together within their individual scopes of practice to meet the health care needs of the client. (Canadian Health Services Research Foundation, 2012).

**Medical Assistance in Dying (MAID)**
The situation where a person seeks and obtains medical help to end their life. This can be achieved in one of two ways: (1) physician-assisted suicide; (2) voluntary euthanasia. (Government of Canada, 2016).
**Near Miss**
A client safety incident that did not reach the client and therefore resulted in no harm. (Canadian Patient Safety Institute, 2016).

**No Harm Incidence**
A client safety incident that reached the client, but no discernible harm resulted. (Canadian Patient Safety Institute, 2016).

**Nursing Informatics**
Nursing informatics science and practice integrates nursing, its information and knowledge, and their management, with information and communication technologies to promote the health of people, families and communities worldwide. (Canadian Nurses Association, 2017b).

**Palliative Care**
An approach that improves the quality of life of clients and their families facing the problems associated with life-threatening illness, through the prevention and relief of suffering by means of early identification and impeccable assessment, and treatment of pain and other problems (e.g. physical, psychosocial and spiritual). (World Health Organization, 2018b).

**Plan of Care**
An individualized, comprehensive and current guide to clinical care designed to identify and meet clients’ health care needs. It may or may not be developed by registered nurses, in collaboration with other members of the health care team, including clients. (College of Registered Nurses of Nova Scotia, 2017).

**Population Health**
An approach to health that aims to improve the health of the entire population and to reduce health inequities among population groups. In order to reach these objectives, it looks at and acts upon the broad range of factors and conditions that have a strong influence on our health. (Public Health Agency of Canada, 2012).

**Positional Power**
The assumed authority or influence a person holds over others by virtue of the title of his or her position. (College of Registered Nurses of Nova Scotia, 2017a).

**Primary Health Care**
Primary health care focuses on the way services are delivered and puts the people who receive those services at the centre of care. Essential principles include accessibility, active public participation, health promotion and chronic disease prevention and management, use of appropriate technology and innovation, and intersectoral cooperation and collaboration. (Canadian Nurses Association, 2015).
**Professional Boundaries**
Defining lines which separate the therapeutic behaviour of registered nurses from any behaviour which, well-intentioned or not, could reduce the benefit of care to clients. (College of Registered Nurses of Nova Scotia, 2017a).

**Professional Presence**
Demonstration of respect, confidence, integrity, optimism, passion and empathy in accordance with legislation, professional standards and codes of ethics. It includes a registered nurse’s verbal and nonverbal communications and the ability to articulate a positive role and professional image, including the use of full name and title. (College of Registered Nurses of Nova Scotia, 2017).

**Recovery-oriented Nursing Care**
A perspective that recognizes recovery as a personal process that people with mental health conditions or addictions experience to gain control, meaning and purpose in their lives. (Canadian Association of Schools of Nursing, 2015).

**Relational Practice**
An inquiry that is guided by conscious participation with clients using listening, questioning, empathy, mutuality, reciprocity, self-observation, reflection and a sensitivity to emotional contexts. (Doane, G. H., & Varcoe, C., 2007).

**Safety**
The pursuit of the reduction and mitigation of unsafe acts within the health care system as well as the use of best practices shown to lead to optimal client outcomes. (Canadian Patient Safety Institute, 2017).

**Scope of Practice**
The activities that registered nurses are educated and authorized to perform, as set out in legislation and described in the RNANTNU Scope of Practice document.

**Social Justice**
The fair distribution of society’s benefits and responsibilities, and their consequences. It focuses on the relative position of one social group in relation to others in society as well as on the root causes of disparities and what can be done to eliminate them. (Canadian Nurses Association, 2017).

**Therapeutic Nursing Intervention**
Any treatment based on clinical judgement and knowledge which a nurse performs to enhance client outcomes. (Butcher, G. M., et al., 2018).
**Therapeutic Relationship**
A relationship the nurse establishes and maintains with a client, through the use of professional knowledge, skills and attitudes, in order to provide nursing care that is expected to contribute to the client’s well-being. (Canadian Nurses Association, 2017).

**Trauma-informed Care**
Trauma-informed services take into account an understanding of trauma in all aspects of service delivery and place priority on trauma survivors’ safety, choice and control. They create a treatment culture of nonviolence, learning and collaboration. Working in a trauma-informed way does not necessarily require disclosure of trauma. Rather, services are provided in ways that recognize needs for physical and emotional safety as well as choice and control in decisions affecting one’s treatment. In trauma-informed services, there is attention in policies, practices and staff relational approaches to safety and empowerment for the service user. Safety is created in every interaction and confrontational approaches are avoided. Key principles include:
1. Trauma awareness
2. Emphasis on safety and trustworthiness
3. Opportunity for choice, collaboration and connection
4. Strengths-based and skill building (Canadian Centre on Substance Abuse, 2014).
References


